



Overview and Scrutiny Committee

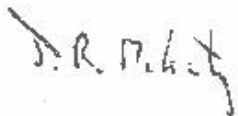
Meeting: Monday, 7th December 2015 at 6.30 pm in Civic Suite, North Warehouse, The Docks, Gloucester, GL1 2EP

Membership:	Cllrs. Lugg (Chair), Hampson (Vice-Chair), H. Norman (Spokesperson), Haigh, Gravells, Lewis, S. Witts, Dee, Field, Beeley, Hansdot, Pearsall, Randle, Toleman and Etheridge
Contact:	Sonia Tucker Democratic Services Officer 01452 396126 sonia.tucker@gloucester.gov.uk

AGENDA

1.	APOLOGIES To receive any apologies for absence.
2.	DECLARATIONS OF INTEREST To receive from Members, declarations of the existence of any disclosable pecuniary, or non-pecuniary, interests and the nature of those interests in relation to any agenda item. Please see Agenda Notes.
3.	PUBLIC QUESTION TIME (15 MINUTES) To receive any questions from members of the public provided that a question does not relate to: <ul style="list-style-type: none"> • Matters which are the subject of current or pending legal proceedings, or • Matters relating to employees or former employees of the Council or comments in respect of individual Council Officers
4.	PETITIONS AND DEPUTATIONS (15 MINUTES) To receive any petitions and deputations provided that no such petition or deputation is in relation to: <ul style="list-style-type: none"> • Matters relating to individual Council Officers, or • Matters relating to current or pending legal proceedings
5.	DRAFT MONEY PLAN 2016-21 AND BUDGET PROPOSALS 2016-17 (Pages 5 - 58) To consider the report of the Cabinet Member for Performance and Resources which sets out the draft Money Plan for the period 2016 to 2021 and Budget Proposals for 2016 to 2017.

	<p>The format for the session will be as follows:-</p> <ol style="list-style-type: none"> 1. Leader of the Council will introduce the report. 2. The Cabinet Member for Performance and Resources will add his comments on the report. <p>Each Cabinet Member will then present their respective portfolios in the following order (as set out in Appendix 5):-</p> <ol style="list-style-type: none"> 1. Cabinet Member for Regeneration and Economy. 2. Cabinet Member for Performance and Resources. 3. Cabinet Member for Culture and Leisure. 4. Cabinet Member for Environment. 5. Cabinet Member for Communities and Neighbourhoods. 6. Cabinet Member for Housing and Planning. <p>During their presentations the Cabinet Members will address the following points:-</p> <ol style="list-style-type: none"> 1. Current staffing levels. 2. Financial pressures for next year, including any potential reduction in income streams. 3. The proposed budget savings in their area for next year and how these will impact on the services they provide. 4. Any new income streams identified during the process. 5. The main priorities for their portfolio and whether any have changed as a result of the Draft Money Plan.
<p>6.</p>	<p>DATE OF NEXT MEETING</p> <p>Monday 11 January 2016 at 18.30 hours.</p>



Jon McGinty
Managing Director

Date of Publication: Friday, 27 November 2015

NOTES

Disclosable Pecuniary Interests

The duties to register, disclose and not to participate in respect of any matter in which a member has a Disclosable Pecuniary Interest are set out in Chapter 7 of the Localism Act 2011.

Disclosable pecuniary interests are defined in the Relevant Authorities (Disclosable Pecuniary Interests) Regulations 2012 as follows –

<u>Interest</u>	<u>Prescribed description</u>
Employment, office, trade, profession or vocation	Any employment, office, trade, profession or vocation carried on for profit or gain.
Sponsorship	Any payment or provision of any other financial benefit (other than from the Council) made or provided within the previous 12 months (up to and including the date of notification of the interest) in respect of any expenses incurred by you carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.
Contracts	Any contract which is made between you, your spouse or civil partner or person with whom you are living as a spouse or civil partner (or a body in which you or they have a beneficial interest) and the Council (a) under which goods or services are to be provided or works are to be executed; and (b) which has not been fully discharged
Land	Any beneficial interest in land which is within the Council's area. For this purpose "land" includes an easement, servitude, interest or right in or over land which does not carry with it a right for you, your spouse, civil partner or person with whom you are living as a spouse or civil partner (alone or jointly with another) to occupy the land or to receive income.
Licences	Any licence (alone or jointly with others) to occupy land in the Council's area for a month or longer.
Corporate tenancies	Any tenancy where (to your knowledge) – (a) the landlord is the Council; and (b) the tenant is a body in which you, your spouse or civil partner or a person you are living with as a spouse or civil partner has a beneficial interest
Securities	Any beneficial interest in securities of a body where – (a) that body (to your knowledge) has a place of business or land in the Council's area and (b) either – i. The total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body; or ii. If the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you, your spouse or civil partner or person with

whom you are living as a spouse or civil partner has a beneficial interest exceeds one hundredth of the total issued share capital of that class.

For this purpose, “securities” means shares, debentures, debenture stock, loan stock, bonds, units of a collective investment scheme within the meaning of the Financial Services and Markets Act 2000 and other securities of any description, other than money deposited with a building society.

NOTE: the requirements in respect of the registration and disclosure of Disclosable Pecuniary Interests and withdrawing from participating in respect of any matter where you have a Disclosable Pecuniary Interest apply to your interests and those of your spouse or civil partner or person with whom you are living as a spouse or civil partner where you are aware of their interest.

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For further details and enquiries about this meeting please contact Sonia Tucker, 01452 396126, sonia.tucker@gloucester.gov.uk.

For general enquiries about Gloucester City Council’s meetings please contact Democratic Services, 01452 396126, democratic.services@gloucester.gov.uk.

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- You should proceed calmly; do not run and do not use the lifts;
- Do not stop to collect personal belongings;
- Once you are outside, please do not wait immediately next to the building; gather at the assembly point in the car park and await further instructions;
- Do not re-enter the building until told by a member of staff or the fire brigade that it is safe to do so.



Meeting:	Overview and Scrutiny Committee Cabinet	7 th December 2015 9 th December 2015
Subject:	Draft Money Plan 2016-21 & Budget Proposals 2016/17	
Report Of:	Cabinet Member for Performance and Resources	
Wards Affected:	All	
Key Decision:	No	Budget/Policy Framework: No
Contact Officer:	Jon Topping, Head of Finance Jon.topping@gloucester.gov.uk Tel: 01452 396242	
Appendices:	<ol style="list-style-type: none"> 1. DRAFT Money Plan 2016 - 21 2. Budget Pressures & Savings 3. Savings Programme 4. DRAFT 2016/17 – 2018/19 Capital Programme 5. DRAFT Service Budget Summary Pages 6. Budget Consultation 	

1.0 PURPOSE OF REPORT

1.1 To review the Council’s Draft Money Plan.

2.0 RECOMMENDATIONS

2.1 **Overview and Scrutiny Committee** is asked to consider the information contained in the report and to seek clarification on any further points, as appropriate.

2.2 **Cabinet** is asked to **RESOLVE:-**

- (1) That the assumptions contained in the Council’s Draft Money Plan from 2015/16 to 2020/21 and revisions to the revenue budget be approved.
- (2) That the uncertainties regarding future incomes, as shown in this report and Appendix 1, and the need to update the Draft Money Plan when there is more certainty regarding Central Government financing be noted.

3.0 INTRODUCTION

3.1 The Money Plan sets out the Council’s strategic approach to the management of its finances and presents indicative budgets and Council Tax levels for the medium term. It covers the General Fund Revenue Budget, the Capital Programme, and Earmarked Reserves. It also comments on the significant financial risks facing the Council in the forthcoming years and explains what the Council is doing to reduce those risks.

3.2 The main objectives of the Money Plan are to:

- explain the financial context within which the Council is set to work over the medium term;
- provide a medium term forecast of resources and expenditure;
- identify the financial resources needed to deliver the Council's priority outcomes;
- achieve a stable and sustainable budget capable of withstanding financial pressures;
- achieve a balanced base budget, minimising the use of balances to meet recurring baseline spending, with the general fund balance being maintained at a minimum of £1.6m by the end of the plan period;
- where possible, additional investment and spending decisions will be made to reflect Council priorities and strategic commitments, with disinvestment and budget savings being made in non-priority areas; and
- ensure capital financing is established at a level that maintains ongoing robustness in the capital programme

4.0 The Local Government Finance Environment

4.1 The Council's Money plan provides the framework within which revenue spending decisions can be made over the medium term. It is reviewed and updated on an annual basis to take into account any alterations that may be required as a result of changed circumstances. The Draft Money Plan covers a five year period up to 2020/21.

4.2 Local Government is facing the toughest financial outlook for many decades. The Local Government Finance Settlement in recent years has seen unprecedented reductions in formula grant.

Local Government Finance Settlement 2016/17

4.3 The Chancellor delivered his Autumn Statement on November 25th. There was no specific detail to be fed into the Money Plan. National figures for local government grant were given and the reductions in the Money Plan are broadly in line with the national reductions.

4.4 One of the key issues with regard to funding is the estimate of the level of revenue Support Grant (RSG) that the Council will receive. The level of future settlements may impact on longer term financial planning and sustainability.

4.5 The other key risk is New Homes Bonus (NHB). The spending review sets out the Government's plans to consult on changes to the scheme to deliver £800m of savings to fund social care. Any diversion of money to social care will have a detrimental impact on District Councils but again details are not known at this stage.

4.6 The current draft Money Plan assumes a reduction in government funding of 32%. At this stage this assumption appears to still be valid. The detailed Local Government funding settlement is expected in December 2015 and the final Money Plan will be updated with those details.

4.7 The Autumn Statement confirmed that by the end of the current Parliament all government grant will be replaced by 100% retention of business rates. This is already included within the Money Plan.

5. **Business Rates Retention**

Business Rates and the Gloucestershire Business Rates Pool

- 5.1 The localised regime on Business Rates took effect in April 2013. Gloucester City is part of a Gloucestershire Business Rates Pool, set up as a mechanism to retain more Business Rates growth funding within the Gloucestershire area and to support economic growth within the area of the Local Enterprise Partnership.
- 5.2 Members will be aware of the Virgin Media issue and the impact that backdated appeals have had on a number of Local Authorities who have Virgin Media on their rating list. Tewkesbury Borough Council is one of those affected and had to refund £10.7m to Virgin Media in 2014/15. This resulted in a safety net payment of £3.9m to Tewkesbury from the Pool leaving the Pool in deficit by £2.3m. All Pool members were required to make a contribution to cover the deficit.
- 5.3 Since then, Virgin Media submitted a request for a single listing. This is very likely to mean further significant losses for Tewkesbury BC and ultimately the Gloucestershire Pool. It is for this reason only that Tewkesbury has agreed to withdraw from the pool at the end of this financial year to mitigate the risk of further losses falling on the Pool and its members.
- 5.4 Cabinet resolved that the current Gloucestershire Business Rates Pool be dissolved and a new pool be established for the financial year 2016-17 excluding Tewkesbury Borough Council.
- 5.5 Stroud District Council as the lead authority notified DCLG on the 30th October 2015 as follows;
- i. The Gloucestershire Business Rates Pool in its current form will be dissolved on 31st March 2016.
 - ii. A new pool will be formed from 1st April 2016 of all current pool members with the exception of Tewkesbury Borough Council.
- Also stating, the decision to enter into a new pooling arrangement from April 2016 will depend upon the outcome of discussions currently taking place with the DCLG on a devolution deal for Gloucestershire. In the event that the devolution bid is unsuccessful, the formation of a new pool as set out above has been requested.
- 5.6 Cabinet's strategy is to continue as a pool member in the reformed pool and to include growth in Business Rates income as a funding source in the Money Plan from 2015/16 onwards, as part of its priority to safeguard the delivery of Council services.
- 5.7 Any additional growth arising as a result of pool membership is not guaranteed and is therefore not included in the base budget. Any growth from pooling will be allocated to a reserve at the end of the financial year once the loss incurred to the general fund at the end of 2014/15 has been recovered.

6. General Fund Revenue Budget - Principles and Key Assumptions

6.1 The principles underpinning the proposed revenue strategy are:

- i. Annually, a balanced revenue budget will be set with expenditure limited to the amount of available resources;
- ii. No long term use of balances to meet recurring baseline expenditure;
- iii. Resources will be targeted to deliver Corporate Plan priorities and value for money. Any additional investment and spending decisions will be made to reflect Council priorities and strategic commitments.
- iv. Maintaining the General Fund balance at a minimum level of £1.6m.
- v. Council Tax increases are kept to a minimum.
- vi. Year on year savings targets to be met by ongoing efficiency gains, income generation and service transformation.

6.2 **Table 1** below, lists the major **assumptions** that have been made over the five years of the strategy:

Table 1	2016/17	2017/18	2018/19	2019/20	2020/21
Council Tax base growth	0.75%	0.75%	0.75%	0.75%	0.75%
Council Tax inflation	1.99%	1.99%	1.99%	1.99%	1.99%
Interest Rates (Earned)	0.5%	1.0%	1.50%	2.00%	2.00%
Inflation – Pay	1%	1%	1%	1%	2%
Inflation – contracts	2.5%	2.5%	2.5%	2.5%	2.5%
Inflation – other income	2.5%	2.5%	2.5%	2.5%	2.5%

7. Revenue Budget Increases

Pay and Prices Increases

- 7.1 A 1% pay award allowance has been included for the first four years of the plan (2016/17 to 2019/20) in line with the budget announced in July 2015. Thereafter a provision for a 2% award is included. It should be noted that pay awards in local government are covered by collective bargaining between employers and trade unions and is not subject to direct control from central government. However it is reasonable to assume that local government will mirror what happens in the rest of the public sector.
- 7.2 In addition to the increases to reflect employee pay awards, provision has also been made to meet on going additional payments to the pension fund required from the employer to recover the deficit.
- 7.3 The pension fund is subject to a triennial actuarial valuation, the most recent of which has been undertaken by Hymans Robertson LLP during 2013, on behalf of Gloucestershire County Council, the pension fund administrator. A 2.5% increase has been included for 2016/17 with the same provision in each subsequent year.
- 7.4 Prices inflation has been included on selected non-pay items, namely contractual obligations. All other inflationary increases are expected to be absorbed within base budget which represents a real time reduction through efficiency gains.

7.5 Prices inflation is included on selected fees and charges at 2.5% p.a. The exceptions are car park income, which is frozen at existing levels.

Cost Pressures and Savings

7.6 Cost pressures are included in **Appendix 2** and total £932k.

7.7 Significant cost pressures that have been highlighted through budget monitoring are highlighted at Appendix 2. Some key pressures are highlighted below;

- Increased National Insurance contributions.
- Reduced Re-cyclate Income
- Reduction in Housing Benefit Administration Grant
- Increased Members Allowances as a result boundary review

7.8 The budget savings identified in Appendix 2 for 2016/17 relate to the agreed management fee reductions with the councils leisure Trust partner Aspire. These reductions are in the plan up to and including 2018/19.

8. Efficiency Savings

8.1 The Draft Money Plan forecasts indicate the need for a continued delivery of savings in each year of the Plan.

8.2 In February 2015, Council approved the implementation of the target savings for the Money Plan 2015-20. In addition to savings in previous years further savings of £1.27m in 2015/16 were included.

8.3 With the inclusion of assumed settlement figures for 2016/17 and the assumption of further formula grant reductions over the life of the plan, further savings will be required. The financial gap is £0.620m in 2016/17 which rises to £2.775m by 2020/21.

8.4 The savings details are summarised on a cumulative basis in **table 3** below:

Table 3	2016/17 £000	2017/18 £000	2018/19 £000	2019/20 £000	2020/21 £000
Savings required in year	622	553	638	757	215
Cumulative efficiency savings	622	1,175	1,813	2,570	2,785
Targeted Savings	627	560	650	770	220

8.6 Specific actions to achieve the targeted savings will need to be approved as part of the Council's annual budget setting process in each financial year. **Appendix 3** highlights targeted savings

8.7 The efficiencies and budget savings target for 2015/16 was £1.27m. Whilst there has been some slippage in implementation of the savings during, the full-year impact of the changes will be fully achieved in 2016/17

9. Overall Costs

- 9.1 With the targeted savings included from Table 3, the total costs of the Council, (the “Net Budget Requirement”), falls over the five year period of the Draft Money Plan. The total costs fall from £17,143m in 2016/17 to £15,762 in 2020/21. Any further spending pressures identified in addition to those detailed in **Appendix 2**, over the five year period of the Draft Money Plan, will need to be funded by additional savings.
- 9.2 Draft summary budget pages for each service are detailed in **Appendix 5**.

10. Revenue Funding

Formula Grant / Localised Business Rates / Revenue Support Grant

- 10.1 Our current grant from Government for 2015/16 comprises two formula driven components - Revenue Support Grant (RSG) and a retained Business Rates target.
- 10.2 The current assumed settlement for 2016/17 is expected to have RSG at £2.400m and business rates at £3.912m providing a total of £6.312m.

New Homes Bonus

- 10.3 New Homes Bonus is a grant that commenced in the 2011/12 financial year and is effectively a reward for increasing the number of properties within an area. Whereas previously an increase in the Council Tax base is essentially offset by a reduction in formula grant, central government intends to match-fund the additional Council Tax for each new home for a period of six years.
- 10.4 New Homes Bonus is a significant source of funding for Gloucester City Council. The Council will receive New Homes Bonus in 2015/16 of £3.085m. The current allocation for 2016/17 is not known. However, using the model from previous years the allocation for 2016/17 is expected to be £3.500m. This allocation is expected to be confirmed before the end of January 2015.
- 10.5 The Council currently utilises 100% of New Homes Bonus received to fund the Net Budget Requirement and therefore support the general fund. Over the life of the Money plan it is proposed to reduce this in each financial year, with a 25% reduction achieved by 2019/20.

Council Tax & Council Tax Freeze Grant

- 10.5 The Council has frozen Council Tax since 2011/12 and the Government has provided a Council Tax Freeze Grant at various percentage levels.
- 10.6 In 2012/13 freeze grant was again provided at 2.5%, but this was for one year only. As part of the 2013/14 settlement freeze grant was provided at 1% for two years - 2013/14 and 2014/15. A further freeze grant of 1% was awarded for 2015/16.
- 10.7 There has been no announcement regarding a Council Tax Freeze grant for 2016/17 and the plan assumes that if the Council does freeze council tax no grant will be received.
- 10.8 The Government has reaffirmed that if the level of Council Tax rise is 2% or above a referendum would be required. The Money Plan assumes an increase in Council Tax of 1.99% for each year of the plan.

11. General Fund Balance

- 11.1 The estimated level of the general fund balance in each financial year is shown in **Appendix 1**.
- 11.2 It should also be noted, that although £1.6m is considered an appropriate level of general fund balances to retain each year, the position should be reviewed if the Council delivers a budget surplus at year end. The level of savings required over the next few years, is likely to be so significant, that an opportunity to phase the transition by increasing and then utilising general fund balances, could be considered.
- 11.3 In the financial year 2016/17 there is no proposed draw from the general fund to provide a balanced budget.

12. Capital Programme and Capital Financing

- 12.1 The key financial details on capital expenditure and financing in the revised money plan for the 3 years from 2015/16, are shown in detail at **Appendix 4**, and summarised below:
1. Capital programme expenditure of £16.031m. Some key projects are, The Kings Quarter Development, City Centre Investment, ICT Projects and externally financed housing projects.
 2. Capital financing comprises grants, Section 106 receipts, Capital receipts and borrowing.
- 12.2 The majority of capital financing will be funded through external grants and borrowing. The future financial commitments will be approved based on specific income generating, or revenue saving business cases to fund the cost of the borrowing. The main exceptions to this policy will be essential works on the Council's buildings, which will result in a reduced maintenance liability or potential increase in asset value.
- 12.3 Wherever possible and desirable, additional one-off capital investments on a business case basis will be made, providing corporate objectives are delivered, and financing is available and affordable within existing budgets, or preferably with the provision of a "spend to save" revenue saving on existing budgets.
- 12.4 The strategy on borrowing is to ensure that any borrowing is only undertaken on a business case basis, and is affordable and paid off over the life of the asset.
- 12.5 **Appendix 4** shows the proposed capital budgets for 5 years from 2016/17 incorporating any carried forward capital budgets and new, approved schemes.

13. Budget Consultation

- 13.1 The Council's budget consultation for 2016/17 has used an on-line interactive budget survey developed with Govmetric, a link to which has been available on the Council's website. Leaflets were also available from the reception at the City Council offices at the Docks, GL1, Oxstalls Sports Park, the Guildhall, and at the City and Folk museums.
- 13.2 Any callers to the Council by telephone during the consultation period were also given the opportunity to take part in the survey by customer services staff.

13.3 Throughout this process, views of the public and other partners/stakeholders have been sought on the Council's financial plans including levels of spending, potential efficiencies and budget savings, as well as opinions on the level of Council tax increases and other fees and charges.

13.4 In addition to the financial appendices, this report also includes the results of the consultation summarised at **Appendix 6**.

14. Earmarked Reserves

14.1 The Council has limited earmarked reserves with the balance at 31 March 2015 being £2.121m consisting of;

• Insurance reserve	£0.010m
• Historic buildings reserve	£0.053m
• Portfolio reserve	£0.022m
• Shopmobility reserve	£0.029m
• Members Allocation reserve	£0.014m
• 3 Choirs reserve	£0.005m
• Pension contingency	£0.275m
• Repairs reserve	£0.400m
• Environmental reserve	£1.000m
• Regeneration reserve	£0.313m

14.2 Where earmarked reserves are not ring fenced for a specific use such as the regeneration reserve, then if necessary, these reserves may potentially be used to support the general fund.

15 Alternative Options Considered

15.1 The Council must set a budget in time to start collecting Council tax by 1st April 2015. Alternative proposals put forward for budget savings will be considered as part of this process.

16 Conclusions

16.1 This report has outlined the proposed approach to further build on the Council's budget consultation arrangements to inform the 2016/17 budget setting process.

17 Legal Implications

17.1 Legislation places a duty on the Council, as the Billing Authority, to calculate its budget requirement for 2016/17. The Council also has a statutory requirement to set a balanced budget.

18 Risk & Opportunity Management Implications

18.1 Covered in the report. The budget is prepared based on the information available at the time of writing. The budget pressures facing the Council have, as far as possible, been built into the budget.

18.2 The risks are set out more fully in the report but in summary centre around the continuing economic situation and the possible impact this is likely to have on the public sector, changes to Government funding in future years and the level of the Council's spend from 2016/17 onwards.

18.3 In addition to the risks identified in the report, a list of additional identified risks for both the Draft Money Plan and the Budget for 2015/16, along with the mitigations is also shown below:

Risk Identified	Inherent Risk Evaluation		Proposed measures	Residual Risk Evaluation	
	Risk Score			Risk Score	
<ul style="list-style-type: none"> ▪ Employee related costs will be more than assumed ▪ Other costs will be more than assumed 	Risk Score	6	<ul style="list-style-type: none"> ▪ Figures based on known commitments and estimated future costs. Any further pressures will need to be matched by additional identified savings. 	Risk Score	4
		8			4
<ul style="list-style-type: none"> ▪ Pension fund contributions will be higher than expected. 	Risk Score	6	<ul style="list-style-type: none"> ▪ The financial plan will continue to be reviewed and updated annually for a three year period, based on known changes and informed by the most recent actuarial triennial valuation. 	Risk Score	4
<ul style="list-style-type: none"> ▪ Planned budget reductions will not be achieved ▪ Impact of Legislative changes (eg Welfare reform) on Councils ongoing costs 	Risk Score	8	<ul style="list-style-type: none"> ▪ Close monitoring of budgets will be carried out in each financial year. ▪ Continuous monitoring of service pressures and ongoing focus on preventative support. ▪ Previously agreed changes to Council, tax exemptions and discounts, to help fund the shortfall in financing for local support of Council tax. 	Risk Score	6
		6			4
<ul style="list-style-type: none"> ▪ Income from fees, charges and other sources will not be as high as planned 	Risk Score	12	<ul style="list-style-type: none"> ▪ Close monitoring of income budgets will be carried out in each financial year. 	Risk Score	8
<ul style="list-style-type: none"> ▪ Timing of Capital Receipts will be later than anticipated or lower than estimated ▪ Timing of Capital payments may be earlier than estimated 	Risk Score	8	<ul style="list-style-type: none"> ▪ Close monitoring of the timing and payments of capital expenditure/income will be carried out in each financial year. Alternative savings will be identified, or contingency arrangements agreed 	Risk Score	4

19 People Impact Assessment (PIA):

- 19.1 People Impact Assessments will be carried out for each line of the budget savings to be proposed to Council in February, to ensure that all relevant considerations are taken into account.

20 Other Corporate Implications

1. Community Safety
None
2. Environmental
None
3. Staffing
The budget reductions and efficiency savings will result in a net reduction in staff, which could include possible redundancies.
4. Trade Union
Ongoing discussions with the Trade Union on both the money plan and budget represent a key element of the overall consultation process.

Background Documents:

Money Plan 2015-20, February 2015

MONEY PLAN 2016-21

	1 2016/17 £	2 2017/18 £	3 2018/19 £	4 2019/20 £	5 2020/21
1. BASE BUDGET b/fwd	15,969	16,516	16,125	15,656	15,332
Pay and Price Increases					
Employees pay awards	82	83	83	84	170
Employers Increased Pension Costs	255	255	255	255	255
Price Increases	200	200	200	200	200
Income Inflation	(84)	(88)	(91)	(93)	(95)
Revised Base Budget	16,422	16,965	16,573	16,102	15,862
Cost Pressures/Savings					
Ongoing base pressures	934	80	0	0	0
Ongoing base savings	(213)	(360)	(267)	0	(100)
	721	(280)	(267)	0	(100)
2. NET BUDGET REQUIREMENT	17,143	16,685	16,306	16,102	15,762
Sources of Finance					
Revenue Support Grant	2,400	1,824	1,368	1,026	
Business Rates Retention	3,912	3,971	4,030	4,091	8,065
Revised New Homes Bonus	3,500	3,443	3,185	2,948	
Council Tax	6,709	6,894	7,085	7,281	7,482
3. TOTAL SOURCES OF FINANCE	16,521	16,132	15,668	15,346	15,547
Budget Shortfall	(622)	(553)	(638)	(757)	(215)
4. PROPOSED BUDGET SAVINGS					
Revised Budget (Shortfall)/Surplus	(622)	(553)	(638)	(757)	(215)
5. FUTURE CHANGES					
Efficiency/Transformation savings	627	560	650	770	220
Revised Budget (Shortfall)/Surplus	5	7	12	13	5
REVISED NET BUDGET REQUIREMENT c/fwd	16,516	16,125	15,656	15,332	15,542
6. GENERAL FUND BALANCE					
Opening Balance	1,603	1,608	1,615	1,627	1,640
Contribution to/(from) General Fund	5	7	12	13	5
Closing Balance	1,608	1,615	1,627	1,640	1,645
Cumulative Savings Required	(622)	(1,175)	(1,813)	(2,570)	(2,785)

Description

2016/17 2017/18 2018/19 2019/20 2020/21

Ongoing base budget increases

National Insurance Contributions	167				
Salary Budgets	100				
Various smaller cost pressures	74				
Members Allowance (boundary review)	18				
Income from Recyclates	300				
Reduction HB Admin Grant	100				
Recharge to GCH	40				
Joint Core Strategy / City Centre Plan	53				
Minimum Revenue Provision	80	80			
Total ongoing Cost Pressures	932	80	0	0	0

Budget Savings

Amortisation of Financial Instruments Reduction Account					(100)
Bus Station Income	(13)				
JCS Budgets		(160)	(10)		
Agreed Aspire Management Fee Reductions	(200)	(200)	(257)		
Total Ongoing savings	(213)	(360)	(267)	0	(100)
Total	719	(280)	(267)	0	(100)

Portfolio	Service	Details: aim of the project	2016/17 £000	Comments
Cabinet Member for the Environment	Cemeteries and Crematorium	Building additional income achieved into the base budget and review of crematorium charging structure	(100)	£50k will be delivered through higher income levels that have been achieved which can now be incorporated into service budgets and are expected to be recurring. A further £50k will be delivered through a review of the charging structure
	Neighbourhood Services	Roundabout advertising and advertising on signs	(18)	These additional income streams will commence during 2015/16 and are expected to deliver the required income levels in 2016/17
	Public Protection	Stray Dog service being managed through Worcestershire Regulatory Services	(12)	This service was approved and will commence during 2015/16 and will therefore deliver the required savings in 2016/17
	Neighbourhood Services	Amey contract review, on-going project from 2013/14 with requirement to identify further savings	(200)	The saving target for 2015/16 was been reduced by £200k which has been moved to 2016/17. This change reflects the expected delivery timescales of the savings. The full challenge of these savings are recognised, and further close work with our delivery partner continues to enable delivery
Cabinet Member for Housing, Health & Leisure	Various	Efficiencies against current budgets	(35)	Review and monitoring of budget requirements in year by services has highlighted where current budget levels are no longer required to deliver. Within this portfolio this is from the homelessness service and further efficiency following housing stock transfer
Cabinet Member for Communities & Neighbourhoods	Various	Efficiencies against current budgets	(8)	Review and monitoring of budget requirements in year by services has highlighted where current budget levels are no longer required to deliver. Within this portfolio this is Public Space Protection Orders
	Environmental Protection	Charging for inspection of abandoned vehicles	(3)	Introduction of charge for inspection abandoned vehicles
	Environmental Protection	Shared working on contaminated land	(5)	Ongoing work identifying shared working opportunity
Cabinet Member for Regeneration	Asset Management	Restructure of service	(5)	Further service restructure implemented in 2015/16 will deliver on-going saving during 2016/17

Portfolio	Service	Details: aim of the project	2016/17 £000	Comments
Cabinet Member for Performance & Resources	Human Resources	Shared Service for Human Resources service with Gloucestershire County Council	(56)	Shared Service went live in November 2015, full budget savings will be delivered in 2016/17
	Contact Centre	Introduction of charges for street naming and numbering	(30)	This service was approved and will commence during 2015/16 and are expected to deliver the required income in 2016/17
	Financial Services	Adjustment of Minimum Revenue Provision	(100)	capital expenditure previously financed by borrowing. This will be a direct saving to the general fund.
	Revenues & Benefits	Review of Council Tax Discount	(30)	Changing the discount level for class C empty properties. This proposal is expected to go to Council in January 2016 to enable systems to be amended for the new financial year
	Various	Efficiencies against current budgets	(20)	Review and monitoring of budget requirements in year by services has highlighted where current budget levels are no longer required to deliver. Within this portfolio these are postage savings and efficiencies identified in democratic services
	Customer Services	Council Advertising Network	(5)	This service was approved and will commence during 2015/16 and are expected to deliver the required income in 2016/17
TOTAL			(627)	
SAVINGS REQUIRED			(622)	
Contribution to General Fund			5	

Scheme	Capital Programme						Scheme details
	2016 / 17 £000	2017 / 18 £000	2018 / 19 £000	2019 / 20 £000	2020 / 21 £000	2016 - 2021 £000	
Kings Quarter development	6,670	900	0	0	0	7,570	Project costs associated with Kings Quarter development Regeneration within the City Centre, larger projects include Museum phase 2, car parking improvements and Tourist Information Centre relocation. Grant funded regeneration in greater Blackfriars area Contingency fund to maintain GCC buildings Project to reduce energy costs across Council buildings Maintain Council ICT infrastructure / capability. Will include Windows 7 upgrade and device refresh across the authority. Essential work on Car Park including resurfacing project. Includes Disabled Facilities Grant which is DCLG funded. Changes to funding arrangements would alter this element of the budget. Other housing projects include Housing Market Partnership Grant to improve affordable Housing in Gloucester which is a brought forward budget. The Safe at Home and Warm and Well schemes are also included in Housing. Flood Protection Capital Fund. Grant funded improvements to Southgate Street, recent work includes building improvements Creating storage facilities for Countryside Unit. City Council contribution to new boat house. Nature Reserve works, part funded by Environment Agency. Project is into 2nd year of 10 year programme. Concurrent funding improving City play areas Funding to ensure maintenance of crematorium infrastructure Includes Alney Island and Longlevens Neighbourhood Partnership grant projects
City Centre Investment Fund	975	54	0	0	0	1,029	
HCA Regeneration Grant money	79	0	0	0	0	79	
GCC Building Improvements	290	100	100	100	100	690	
Voltage Optimisation - Main Buildings	45	0	0	0	0	45	
ICT Projects	200	200	200	200	0	800	
Eastgate Rooftop Carpark Improvements	715	0	0	0	0	715	
Housing projects	622	557	557	557	557	2,850	
Drainage and Flood Protection Works	177	100	100	100	100	577	
Townscape Heritage Initiative - HLF	300	300	285	0	0	885	
Ranger Centre Barns/Storage	67	0	0	0	0	67	
Rowing Club Boathouse	50	0	0	0	0	50	
Horsbere Brook Local Nature Reserve works	19	19	19	19	19	93	
Play Area Improvement Programme	60	60	60	60	60	300	
Crematorium Cremator Improvements	45	45	45	45	45	225	
Grant Funded Projects	32	11	11	0	0	55	
Total	10,347	2,346	1,377	1,081	881	16,031	

Financing Source	Capital Financing					
	2016 / 17 £000	2017 / 18 £000	2018 / 19 £000	2019 / 20 £000	2020 / 21 £000	2016 - 2021 £000
Lottery Grants	240	240	225	0	0	705
External Grants (other)	7,451	1,504	604	592	592	10,744
Capital Receipts	2,091	54	0	0	0	2,145
Borrowing	564	548	548	488	288	2,438
Sub total	10,347	2,346	1,377	1,081	881	16,031

Note: Income generated from Kings Quarter acquisitions will offset project borrowing costs for 2016/17 to 2018/19. Project funding includes £3m interest free GIIF loan repayable 31/12/18.

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Gloucester **City Council**

REVENUE BUDGET

2016/17

GENERAL FUND SUMMARY 2016/17

Gloucester City Council	Proposed Budget 2016/17	Regeneration and Economy	Communities and Neighbourhoods	Performance and Resources	Environment	Culture and Leisure	Housing and Planning
Service Expenditure / Income							
Employees	8,346,200	1,353,800	922,900	2,071,700	1,290,600	941,500	1,765,700
Premises	2,898,800	2,006,900	86,200	0	441,300	176,400	188,000
Transport	99,000	3,200	5,000	22,800	60,000	3,400	4,600
Supplies and Services	13,345,200	204,300	126,600	5,026,800	5,794,300	1,345,400	847,800
Third Party Payments	42,973,100	253,500	315,500	42,138,500	50,400	215,200	0
Capital Charges	0	0	0	0	0	0	0
Other Charges	0	0	0	0	0	0	0
Expenditure Total	67,662,300	3,821,700	1,456,200	49,259,800	7,636,600	2,681,900	2,806,100
Contributions	0	0	0	0	0	0	0
Fees and Charges	(6,257,400)	(2,320,200)	(316,700)	(75,200)	(2,576,300)	(197,200)	(771,800)
Rents and Lettings	(2,019,000)	(1,809,000)	0	(25,000)	0	0	(185,000)
Grant Income	(43,571,000)	0	0	(43,464,700)	(58,900)	0	(47,400)
Sales Income	(1,351,600)	(37,600)	0	0	(270,100)	(1,043,900)	0
Other Income	(1,753,700)	(583,100)	0	(537,300)	(363,400)	(3,100)	(266,800)
Income Total	(54,952,700)	(4,749,900)	(316,700)	(44,102,200)	(3,268,700)	(1,244,200)	(1,271,000)
Service Expenditure	12,709,600	(928,200)	1,139,500	5,157,600	4,367,900	1,437,700	1,535,100
Corporate Expenditure / (Income)							
Interest Payable	590,400						
Interest Receivable	(45,800)						
Corporate Pension Contribution	2,566,300						
Minimum Revenue Provision	635,400						
Insurance Provision	60,000						
Net Operating Expenditure	16,515,900						
Council Tax Precept	(6,709,000)						
Retained Business Rates	(3,912,000)						
Revenue Support Grant	(2,400,000)						
New Homes Bonus	(3,500,000)						
Net Council Position	(5,100)						

Regeneration and Economy Portfolio

Regeneration and Economy	Asset Management and Economic Development				
	Proposed Budget 2016/17	Senior Management 2016/17	Economic Development 2016/17	Parking 2016/17	Markets and Street Trading 2016/17
Employees	1,353,800	358,400	874,600	48,700	72,100
Premises	2,006,900	0	761,800	1,084,200	160,900
Transport	3,200	1,600	1,400	0	200
Supplies and Services	204,300	3,800	130,100	42,800	27,600
Third Party Payments	253,500	0	13,500	240,000	0
Capital Charges	0	0	0	0	0
Other Charges	0	0	0	0	0
Expenditure Total	3,821,700	363,800	1,781,400	1,415,700	260,800
Internal Recharges Net Total	0	0	0	0	0
Contributions	0	0	0	0	0
Fees and Charges	(2,320,200)	0	(57,100)	(2,221,300)	(41,800)
Rents and Lettings	(1,809,000)	0	(1,809,000)	0	0
Grant Income	0	0	0	0	0
Sales Income	(37,600)	0	(33,800)	0	(3,800)
Other Income	(583,100)	(75,900)	0	(31,000)	(476,200)
Income Total	(4,749,900)	(75,900)	(1,899,900)	(2,252,300)	(521,800)
Service Expenditure	(928,200)	287,900	(118,500)	(836,600)	(261,000)

Economic Development and Asset Management	Proposed Budget 2016/17
Employees	874,600
Premises	761,800
Transport	1,400
Supplies and Services	130,100
Third Party Payments	13,500
Capital Charges	
Other Charges	
Expenditure Total	1,781,400
Internal Recharges Net Total	
Contributions	
Fees and Charges	(57,100)
Rents and Lettings	(1,809,000)
Grant Income	
Sales Income	(33,800)
Other Income	
Income Total	(1,899,900)
Service Expenditure	(118,500)

Service Manager

Anthony Hodge

Portfolio

Regeneration and Economy

Portfolio Holder

Councillor Paul James

Summary By Service Area 2016-17	Total Expenditure	Total Income	Net
Economic Development	376,000	0	376,000
Asset Management	1,405,400	(1,899,900)	(494,500)
Net Service Expenditure	1,781,400	(1,899,900)	(118,500)

Parking	Proposed Budget 2016/17
Employees	48,700
Premises	1,084,200
Transport	0
Supplies and Services	42,800
Third Party Payments	240,000
Capital Charges	
Other Charges	
Expenditure Total	1,415,700
Internal Recharges Net Total	
Contributions	
Fees and Charges	(2,221,300)
Rents and Lettings	
Grant Income	
Sales Income	
Other Income	(31,000)
Income Total	(2,252,300)
Service Expenditure	(836,600)

Service Manager
Portfolio
Portfolio Holder

Anthony Hodge
Regeneration and Economy
Councillor Paul James

Summary By Service Area 2016-7	Total Expenditure	Total Income	Net
Off Street Car Parks	1,332,900	(2,207,000)	(874,100)
Castlemeads staff car park	82,800	(45,300)	37,500
Net Service Expenditure	1,415,700	(2,252,300)	(836,600)

Markets and Street Trading	Proposed Budget 2016/17
Employees	72,100
Premises	160,900
Transport	200
Supplies and Services	27,600
Third Party Payments	
Capital Charges	
Other Charges	
Expenditure Total	260,800
Internal Recharges Net Total	
Contributions	
Fees and Charges	(41,800)
Rents and Lettings	
Grant Income	
Sales Income	(3,800)
Other Income	(476,200)
Income Total	(521,800)
Service Expenditure	(261,000)

Service Manager

Lisa Jones

Portfolio

Regeneration and Economy

Portfolio Holder

Councillor Paul James

Summary By Service Area 2016-17	Total Expenditure	Total Income	Net
Farmers Market	0	(5,000)	(5,000)
Eastgate Market	162,400	(358,000)	(195,600)
Kings Square Market	1,700	(20,000)	(18,300)
Hempsted Market	47,300	(86,000)	(38,700)
Street Trading Licenses	49,400	(52,800)	(3,400)
Net Service Expenditure	260,800	(521,800)	(261,000)

Performance and Resources Portfolio

Performance and Resources	Financial Services and Business				Shared Services 2016/17	Contact Centre 2016/17	Democratic Services 2016/17
	Proposed Budget 2016/17	Improvement 2016/17	Revenues and Benefits 2016/17	IT 2016/17			
Employees	2,071,700	795,700	69,800	0	193,800	646,100	366,300
Premises	0	0	0	0	0	0	0
Transport	22,800	1,000	200	200	300	9,300	11,800
Supplies and Services	5,026,800	266,800	1,798,000	1,453,600	869,400	75,300	563,700
Third Party Payments	42,138,500	0	42,138,500	0	0	0	0
Capital Charges	0	0	0	0	0	0	0
Other Charges	0	0	0	0	0	0	0
Expenditure Total	49,259,800	1,063,500	44,006,500	1,453,800	1,063,500	730,700	941,800
Internal Recharges Net Total	0	0	0	0	0	0	0
Contributions	0	0	0	0	0	0	0
Fees and Charges	(75,200)	(12,500)	0	(27,700)	0	(35,000)	0
Rents and Lettings	(25,000)	(25,000)	0	0	0	0	0
Grant Income	(43,464,700)	0	(43,285,300)	0	(85,000)	0	(94,400)
Sales Income	0	0	0	0	0	0	0
Other Income	(537,300)	0	(537,300)	0	0	0	0
Income Total	(44,102,200)	(37,500)	(43,822,600)	(27,700)	(85,000)	(35,000)	(94,400)
Service Expenditure	5,157,600	1,026,000	183,900	1,426,100	978,500	695,700	847,400

Financial Services	Proposed Budget 2016/17
Employees	795,700
Premises	
Transport	1,000
Supplies and Services	266,800
Third Party Payments	
Capital Charges	
Other Charges	
Expenditure Total	1,063,500
Internal Recharges Net Total	0
	0
Contributions	0
Fees and Charges	(12,500)
Rents and Lettings	(25,000)
Grant Income	0
Sales Income	0
Other Income	
Income Total	(37,500)
Net Service Expenditure	1,026,000

Service Manager
Portfolio
Portfolio Holder

Jon Topping
Performance and Resources
Councillor David Norman MBE

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
Head of Finance	90,300		90,300
Financial Services	400,900	(12,500)	388,400
Business Improvement	272,900	0	272,900
Treasury Management	109,600		109,600
Procurement	59,400	0	59,400
Corporate expenses	130,400		130,400
Airport Rents	0	(25,000)	(25,000)
Net Service Expenditure	1,063,500	(37,500)	1,026,000

Revenues and Benefits	Proposed Budget 2016/17
Employees	69,800
Premises	
Transport	200
Supplies and Services	1,798,000
Third Party Payments	42,138,500
Capital Charges	
Other Charges	0
Expenditure Total	44,006,500
Internal Recharges Net Total	0
	0
Contributions	0
Fees and Charges	0
Rents and Lettings	0
Grant Income	(43,285,300)
Sales Income	0
Other Income	(537,300)
Income Total	(43,822,600)
Net Service Expenditure	183,900

Service Manager
Portfolio
Portfolio Holder

Jon Topping
Performance and Resources
Councillor David Norman MBE

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
Revs and Bens Contract	1,732,700		1,732,700
Contract Administration	135,300	(1,205,300)	(1,070,000)
Housing Benefit and subsidy	42,138,500	(42,617,300)	(478,800)
Net Service Expenditure	44,006,500	(43,822,600)	183,900

IT	Proposed Budget 2016/17
Employees	0
Premises	
Transport	200
Supplies and Services	1,453,600
Third Party Payments	
Capital Charges	
Other Charges	0
Expenditure Total	1,453,800
Internal Recharges Net Total	0
	0
Contributions	0
Fees and Charges	(27,700)
Rents and Lettings	0
Grant Income	
Sales Income	0
Other Income	
Income Total	(27,700)
Net Service Expenditure	1,426,100

Service Manager
Portfolio
Portfolio Holder

Jon Topping
Performance and Resources
Councillor David Norman MBE

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
IT Contract	613,400		613,400
Photocopying	137,600		137,600
Phones	89,200	0	89,200
Hardware and Software Costs	613,600	(27,700)	585,900
Net Service Expenditure	1,453,800	(27,700)	1,426,100

Shared Services	Proposed Budget 2016/17
Employees	193,800
Premises	
Transport	300
Supplies and Services	869,400
Third Party Payments	
Capital Charges	
Other Charges	0
Expenditure Total	1,063,500
Internal Recharges Net Total	0
	0
Contributions	0
Fees and Charges	0
Rents and Lettings	0
Grant Income	(85,000)
Sales Income	0
Other Income	
Income Total	(85,000)
Net Service Expenditure	978,500

Service Manager
Portfolio
Portfolio Holder

Martin Shields
Performance and Resources
Councillor David Norman MBE

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
Internal Audit	176,800		176,800
Communications	125,400		125,400
Legal Services	362,000		362,000
Human Resources and Training	230,700		230,700
Apprenticeship Scheme	168,600	(85,000)	83,600
Net Service Expenditure	1,063,500	(85,000)	978,500

Contact Centre and Customer Services	Proposed Budget 2016/17
Employees	646,100
Premises	0
Transport	9,300
Supplies and Services	75,300
Third Party Payments	
Capital Charges	0
Other Charges	
Expenditure Total	730,700
Internal Recharges Net Total	
Contributions	
Fees and Charges	(35,000)
Rents and Lettings	
Grant Income	
Sales Income	
Other Income	
Income Total	(35,000)
Service Expenditure	695,700

Service Manager

Wendy Jones

Portfolio

Performance and Resources

Portfolio Holder

Councillor David Norman MBE

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
Contact Centre	730,700	(35,000)	695,700
Net Service Expenditure	730,700	0	695,700

Democratic Services	Proposed Budget 2016/17
Employees	366,300
Premises	0
Transport	11,800
Supplies and Services	563,700
Third Party Payments	
Capital Charges	0
Other Charges	
Expenditure Total	941,800
Internal Recharges Net Total	
Contributions	
Fees and Charges	
Rents and Lettings	
Grant Income	(94,400)
Sales Income	
Other Income	
Income Total	(94,400)
Service Expenditure	847,400

Service Manager

Tanya Davies

Portfolio

Performance and Resources

Portfolio Holder

Councillor David Norman MBE

Summary By Cost Centre 2015-16	Total		
	Expenditure	Total Income	Net
Civic Admin and Hospitality	39,400	0	39,400
Corporate Support Team	89,800		89,800
Democratic Services	179,400		179,400
Members support and allowances	375,300		375,300
Elections and Electoral Registration	257,900	(94,400)	163,500
Net Service Expenditure	941,800	(94,400)	847,400

Culture and Leisure Portfolio

Culture and Leisure	Proposed Budget 2016/17	Guildhall 2016/17	Museums 2016/17	TIC 2016/17	Aspire Client 2016/17	Marketing Gloucester 2016/17
Employees	941,500	506,000	176,700	189,700	0	69,100
Premises	176,400	80,500	59,800	34,700	1,400	0
Transport	3,400	2,100	500	800	0	0
Supplies and Services	1,345,400	293,300	69,900	365,200	457,000	160,000
Third Party Payments	215,200	0	0	0	0	215,200
Capital Charges	0	0	0	0	0	0
Other Charges	0	0	0	0	0	0
Expenditure Total	2,681,900	881,900	306,900	590,400	458,400	444,300
Internal Recharges Net Total	0	0	0	0	0	0
	0	0	0	0	0	0
Contributions	0	0	0	0	0	0
Fees and Charges	(197,200)	(102,900)	(64,300)	0	(30,000)	0
Rents and Lettings	0	0	0	0	0	0
Grant Income	0	0	0	0	0	0
Sales Income	(1,043,900)	(553,500)	(62,100)	(428,300)	0	0
Other Income	(3,100)	0	(2,100)	(1,000)	0	0
Income Total	(1,244,200)	(656,400)	(128,500)	(429,300)	(30,000)	0
Service Expenditure	1,437,700	225,500	178,400	161,100	428,400	444,300

Guildhall and Blackfriars		Proposed Budget 2016/17
Employees		506,000
Premises		80,500
Transport		2,100
Supplies and Services		293,300
Third Party Payments		0
Capital Charges		
Other Charges		0
Expenditure Total		881,900
Internal Recharges Net Total		
Contributions		
Fees and Charges		(102,900)
Rents and Lettings		
Grant Income		
Sales Income		(553,500)
Other Income		
Income Total		(656,400)
Service Expenditure		225,500

Service Manager

Sarah Gilbert

Portfolio

Culture and Leisure

Portfolio Holder

Councillor Lise Noakes

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
Guildhall Running Costs	471,700	0	471,700
Events	204,500	(230,100)	(25,600)
Cinema	28,200	(63,000)	(34,800)
Room Hires	0	(91,500)	(91,500)
Guildhall Bar and Cafe	121,700	(178,700)	(57,000)
Blackfriars	55,800	(93,100)	(37,300)
Net Service Expenditure	881,900	(656,400)	225,500

Museums	Proposed Budget 2016/17
Employees	176,700
Premises	59,800
Transport	500
Supplies and Services	69,900
Third Party Payments	
Capital Charges	
Other Charges	
Expenditure Total	306,900
Internal Recharges Net Total	
Contributions	
Fees and Charges	(64,300)
Rents and Lettings	
Grant Income	
Sales Income	(62,100)
Other Income	(2,100)
Income Total	(128,500)
Service Expenditure	178,400

Service Manager

Angela Smith

Portfolio

Culture and Leisure

Portfolio Holder

Councillor Lise Noakes

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
City Museum	119,600	(49,300)	70,300
City Museum Cafe	32,900	(33,600)	(700)
Folk Museum	154,400	(45,600)	108,800
Net Service Expenditure	306,900	(128,500)	178,400

Tourist Information Centre	Proposed Budget 2016/17
Employees	189,700
Premises	34,700
Transport	800
Supplies and Services	365,200
Third Party Payments	
Capital Charges	
Other Charges	
Expenditure Total	590,400
Internal Recharges Net Total	
Contributions	
Fees and Charges	
Rents and Lettings	
Grant Income	
Sales Income	(428,300)
Other Income	(1,000)
Income Total	(429,300)
Service Expenditure	161,100

Service Manager

Lucy Chilton

Portfolio

Culture and Leisure

Portfolio Holder

Councillor Lise Noakes

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
TIC Running Costs	235,300	(1,000)	234,300
Commercial Activities	355,100	(428,300)	(73,200)
Net Service Expenditure	590,400	(429,300)	161,100

Aspire Client	Proposed Budget 2016/17
Employees	0
Premises	1,400
Transport	0
Supplies and Services	457,000
Third Party Payments	0
Capital Charges	0
Other Charges	0
Expenditure Total	458,400
Internal Recharges Net Total	0
	0
Contributions	0
Fees and Charges	(30,000)
Rents and Lettings	0
Grant Income	0
Sales Income	0
Other Income	0
Income Total	(30,000)
Service Expenditure	428,400

Service Manager

Sadie Neal

Portfolio

Culture and Leisure

Portfolio Holder

Councillor Lise Noakes

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
Aspire Client	458,400	(30,000)	428,400
Net Service Expenditure	458,400	(30,000)	428,400

Marketing Gloucester	Proposed Budget 2016/17
Employees	69,100
Premises	
Transport	0
Supplies and Services	160,000
Third Party Payments	215,200
Capital Charges	0
Other Charges	
Expenditure Total	444,300
Internal Recharges Net Total	
Contributions	
Fees and Charges	
Rents and Lettings	
Grant Income	
Sales Income	
Other Income	
Income Total	0
Service Expenditure	444,300

Service Manager

Anthony Hodge

Portfolio

Culture and Leisure

Portfolio Holder

Councillor Lise Noakes

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
Marketing Gloucester General Support	284,300		284,300
Events Programme	160,000		160,000
Net Service Expenditure	444,300	0	444,300

Environment Portfolio

	Proposed Budget	Neighbourhood	Environmental	Cem and Crem	Flooding and
Regeneration and Economy	2016/17	Services 2016/17	Planning 2016/17	2016/17	emergency
					planning 2016/18
Employees	1,290,600	289,600	450,700	521,500	28,800
Premises	441,300	198,400	21,200	195,700	26,000
Transport	60,000	2,000	15,600	42,100	300
Supplies and Services	5,794,300	5,559,200	44,000	171,700	19,400
Third Party Payments	50,400	0	0	0	50,400
Capital Charges	0	0	0	0	0
Other Charges	0	0	0	0	0
Expenditure Total	7,636,600	6,049,200	531,500	931,000	124,900
Internal Recharges Net Total	0	0	0	0	0
	0	0	0	0	0
Contributions	0	0	0	0	0
Fees and Charges	(2,576,300)	(950,000)	(15,800)	(1,610,500)	0
Rents and Lettings	0	0	0	0	0
Grant Income	(58,900)	0	(58,900)	0	0
Sales Income	(270,100)	0	0	(270,100)	0
Other Income	(363,400)	(352,300)	0	(11,100)	0
Income Total	(3,268,700)	(1,302,300)	(74,700)	(1,891,700)	0
Service Expenditure	4,367,900	4,746,900	456,800	(960,700)	124,900

Neighbourhood Services	Proposed Budget 2016/17
Employees	289,600
Premises	198,400
Transport	2,000
Supplies and Services	5,559,200
Third Party Payments	
Capital Charges	
Other Charges	
Expenditure Total	6,049,200
Internal Recharges Net Total	
Contributions	
Fees and Charges	(950,000)
Rents and Lettings	
Grant Income	
Sales Income	
Other Income	(352,300)
Income Total	(1,302,300)
Service Expenditure	4,746,900

Service Manager

Lloyd Griffiths

Portfolio

Environment

Portfolio Holder

Councillor Jim Porter

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
Neighbourhood Management	5,965,800	(672,300)	5,293,500
Green Garden Waste	12,000	(580,000)	(568,000)
Bulky Waste		(50,000)	(50,000)
Head of Neighbourhood Services	71,400		71,400
Net Service Expenditure	6,049,200	(1,302,300)	4,746,900

Environmental Planning	Proposed Budget 2016/17
Employees	450,700
Premises	21,200
Transport	15,600
Supplies and Services	44,000
Third Party Payments	0
Capital Charges	0
Other Charges	0
Expenditure Total	531,500
Internal Recharges Net Total	
Contributions	
Fees and Charges	(15,800)
Rents and Lettings	
Grant Income	(58,900)
Sales Income	
Other Income	0
Income Total	(74,700)
Service Expenditure	456,800

Service Manager
Portfolio
Portfolio Holder

Meyrick Brentnall
Environment
Councillor Jim Porter

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
Allotments	15,300	(15,800)	(500)
Environmental Planning	373,600	(23,900)	349,700
Countryside Unit	124,400	(35,000)	89,400
Climate Change	18,200		18,200
Net Service Expenditure	531,500	(74,700)	456,800

Cemeteries and Crematorium	Proposed Budget 2016/17
Employees	521,500
Premises	195,700
Transport	42,100
Supplies and Services	171,700
Third Party Payments	
Capital Charges	
Other Charges	
Expenditure Total	931,000
Internal Recharges Net Total	
Contributions	
Fees and Charges	(1,610,500)
Rents and Lettings	
Sales Income	(270,100)
Other Income	(11,100)
Income Total	(1,891,700)
Service Expenditure	(960,700)

Service Manager

Julienne Reeves

Portfolio

Environment

Portfolio Holder

Councillor Jim Porter

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
The Arbor	117,800	(136,600)	(18,800)
Cem and Crem Support	148,800	0	148,800
Cemeteries	367,100	(295,500)	71,600
Crematorium	297,300	(1,459,600)	(1,162,300)
Net Service Expenditure	931,000	(1,891,700)	(960,700)

Flooding and Emergency Planning		Proposed Budget 2016/17
Employees		28,800
Premises		26,000
Transport		300
Supplies and Services		19,400
Third Party Payments		50,400
Capital Charges		
Other Charges		
Expenditure Total		124,900
Internal Recharges Net Total		
Contributions		
Fees and Charges		0
Rents and Lettings		
Grant Income		
Sales Income		
Other Income		0
Income Total		0
Service Expenditure		124,900

Service Manager

Wayne Best

Portfolio

Environment

Portfolio Holder

Councillor Jim Porter

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
Flooding prevention	53,900	0	53,900
Drainage Levy	50,400	0	50,400
Emergency Planning	20,600	0	20,600
Net Service Expenditure	124,900	0	124,900

Communities and Neighbourhoods Portfolio

	Proposed Budget 2016/17	Voluntary Sector Grants 2016/17	Community Strategy and Other Projects 2016/17	Licensing 2016/17	Environmental Health 2016/17	Health and Safety 2016/17	Shopmobility 2016/17
Communities and Neighbourhoods							
Employees	922,900	0	175,500	153,800	409,400	169,500	14,700
Premises	86,200	0	83,000	0	0	0	3,200
Transport	5,000	0	500	200	2,800	1,500	0
Supplies and Services	126,600	200	53,500	26,900	18,500	15,900	11,600
Third Party Payments	315,500	315,500	0	0	0	0	0
Capital Charges	0	0	0	0	0	0	0
Other Charges	0	0	0	0	0	0	0
Expenditure Total	1,456,200	315,700	312,500	180,900	430,700	186,900	29,500
Internal Recharges Net Total	0	0	0	0	0	0	0
Contributions	0	0	0	0	0	0	0
Fees and Charges	(316,700)	0	0	(269,600)	(22,500)	0	(24,600)
Rents and Lettings	0	0	0	0	0	0	0
Grant Income	0	0	0	0	0	0	0
Sales Income	0	0	0	0	0	0	0
Other Income	0	0	0	0	0	0	0
Income Total	(316,700)	0	0	(269,600)	(22,500)	0	(24,600)
Service Expenditure	1,139,500	315,700	312,500	(88,700)	408,200	186,900	4,900

Voluntary Sector Grants	Proposed Budget 2016/17
Employees	
Premises	
Transport	
Supplies and Services	200
Third Party Payments	315,500
Capital Charges	
Other Charges	
Expenditure Total	315,700
Internal Recharges Net Total	
Contributions	
Fees and Charges	
Rents and Lettings	
Grant Income	
Sales Income	
Other Income	
Income Total	0
Service Expenditure	315,700

Service Manager
Portfolio
Portfolio Holder

Gareth Hooper
Communities and Neighbourhoods
Councillor Jennie Dallimore

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
Voluntary Sector Grants	315,700	0	315,700
Net Service Expenditure	315,700	0	315,700

Community Strategy and Other Projects	Proposed Budget 2016/17
Employees	175,500
Premises	83,000
Transport	500
Supplies and Services	53,500
Third Party Payments	
Capital Charges	
Other Charges	
Expenditure Total	312,500
Internal Recharges Net Total	
Contributions	
Fees and Charges	0
Rents and Lettings	
Grant Income	0
Sales Income	
Other Income	0
Income Total	0
Service Expenditure	312,500

Service Manager

Ed Pomfret

Portfolio

Communities and Neighbourhoods

Portfolio Holder

Councillor Jennie Dallimore

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
Community Safety	113,200	0	113,200
Community Strategy and Engagement	114,300	0	114,300
CCTV Revenue Budget	85,000	0	85,000
Net Service Expenditure	312,500	0	312,500

Licensing	Proposed Budget 2016/17
Employees	153,800
Premises	0
Transport	200
Supplies and Services	26,900
Third Party Payments	0
Capital Charges	0
Other Charges	0
Expenditure Total	180,900
Internal Recharges Net Total	0
	0
Contributions	0
Fees and Charges	(269,600)
Rents and Lettings	0
Grant Income	0
Sales Income	0
Other Income	0
Income Total	(269,600)
Service Expenditure	(88,700)

Service Manager
Portfolio
Portfolio Holder

Lisa Jones
Communities and Neighbourhoods
Councillor Jennie Dallimore

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
Hackney Carriages	80,400	(123,500)	(43,100)
Other Licensing	100,500	(146,100)	(45,600)
Net Service Expenditure	180,900	(269,600)	(88,700)

Shopmobility	Proposed Budget 2016/17
Employees	14,700
Premises	3,200
Transport	0
Supplies and Services	11,600
Third Party Payments	0
Capital Charges	0
Other Charges	0
Expenditure Total	29,500
Internal Recharges Net Total	0
	0
Contributions	0
Fees and Charges	(24,600)
Rents and Lettings	0
Grant Income	0
Sales Income	0
Other Income	0
Income Total	(24,600)
Service Expenditure	4,900

Service Manager
Portfolio
Portfolio Holder

Gill Ragon
Communities and Neighbourhoods
Councillor Jennie Dallimore

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
Shopmobility	29,500	(24,600)	4,900
Net Service Expenditure	29,500	(85,000)	4,900

Environmental Health	Proposed Budget 2016/17
Employees	409,400
Premises	0
Transport	2,800
Supplies and Services	18,500
Third Party Payments	0
Capital Charges	0
Other Charges	0
Expenditure Total	430,700
Internal Recharges Net Total	0
	0
Contributions	0
Fees and Charges	(22,500)
Rents and Lettings	0
Grant Income	0
Sales Income	0
Other Income	0
Income Total	(22,500)
Service Expenditure	408,200

Service Manager
Portfolio
Portfolio Holder

Gill Ragon
Communities and Neighbourhoods
Councillor Jennie Dallimore

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
Food Safety	189,000	(4,500)	184,500
Pollution Control	169,800	(18,000)	151,800
Head of Public Protection	71,900	0	71,900
Net Service Expenditure	430,700	(22,500)	408,200

Health and Safety	Proposed Budget 2016/17
Employees	169,500
Premises	0
Transport	1,500
Supplies and Services	15,900
Third Party Payments	0
Capital Charges	0
Other Charges	0
Expenditure Total	186,900
Internal Recharges Net Total	0
	0
Contributions	0
Fees and Charges	0
Rents and Lettings	0
Grant Income	0
Sales Income	0
Other Income	0
Income Total	0
Service Expenditure	186,900

Service Manager
Portfolio
Portfolio Holder

Gill Ragon
Communities and Neighbourhoods
Councillor Jennie Dallimore

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
Health Administration	26,600	0	26,600
Health and Safety	160,300	0	160,300
Net Service Expenditure	186,900	0	186,900

Housing and Planning Portfolio

Housing and Planning	Housing and		
	Planning	Housing 2016/17	Planning 2016/17
Employees	1,765,700	1,071,000	694,700
Premises	188,000	188,000	0
Transport	4,600	1,800	2,800
Supplies and Services	847,800	533,600	314,200
Third Party Payments	0	0	0
Capital Charges	0	0	0
Other Charges	0	0	0
Expenditure Total	2,806,100	1,794,400	1,011,700
Internal Recharges Net Total	0	0	0
	0	0	0
Contributions	0	0	0
Fees and Charges	(771,800)	(74,300)	(697,500)
Rents and Lettings	(185,000)	(185,000)	0
Grant Income	(47,400)	0	(47,400)
Sales Income	0	0	0
Other Income	(266,800)	(266,800)	0
Income Total	(1,271,000)	(526,100)	(744,900)
Service Expenditure	1,535,100	1,268,300	266,800

Housing Services	Proposed Budget 2016/17
Employees	1,071,000
Premises	188,000
Transport	1,800
Supplies and Services	533,600
Third Party Payments	0
Capital Charges	0
Other Charges	0
Expenditure Total	1,794,400
Internal Recharges Net Total	0
	0
Contributions	0
Fees and Charges	(74,300)
Rents and Lettings	(185,000)
Grant Income	0
Sales Income	0
Other Income	(266,800)
Income Total	(526,100)
Service Expenditure	1,268,300

Service Manager
Portfolio
Portfolio Holder

Helen Chard / Julie Wight / Mary Hopper
Housing and Planning
Councillor Colin Organ

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
Housing Strategy	198,100	(15,000)	183,100
Private Sector Housing	415,500	(76,100)	339,400
Homelessness Prevention	1,180,800	(435,000)	745,800
Net Service Expenditure	1,794,400	(526,100)	1,268,300

Planning	Proposed Budget 2016/17
Employees	694,700
Premises	0
Transport	2,800
Supplies and Services	314,200
Third Party Payments	0
Capital Charges	0
Other Charges	0
Expenditure Total	1,011,700
Internal Recharges Net Total	0
	0
Contributions	0
Fees and Charges	(697,500)
Rents and Lettings	0
Grant Income	(47,400)
Sales Income	0
Other Income	0
Income Total	(744,900)
Service Expenditure	266,800

Directorate

Director

Service Manager

Portfolio

Portfolio Holder

Resources

Vacant

Vacant

Resources & Performance

Councillor David Norman MBE

Summary By Service Area 2016-17	Total		
	Expenditure	Total Income	Net
Development Management	369,200	(562,200)	(193,000)
Planning Policy	447,300	0	447,300
Historic Buildings	60,400	(27,700)	32,700
Land Searches	69,300	(155,000)	(85,700)
Head of Service	65,500		65,500
Net Service Expenditure	1,011,700	(744,900)	266,800

1. Results of Budget Consultation

- 1.1 The council's budget consultation for 2016/17 has used an on-line interactive budget survey developed with Govmetric, a link to which has been available on the council's website. Leaflets were also available from the council reception at the city council offices at the Docks, GL1, Oxstalls Sports Park, the Guildhall, and at the City and Folk museums.
- 1.2 Any callers to the council by telephone during the consultation period were also given the opportunity to take part in the survey by customer services staff. The consultation period was for six weeks during September and October 2015 a further consultation period is planned during January 2016.
- 1.3 Throughout this process, views of the public and other partners/stakeholders have been sought on the council's financial plans including levels of spending, potential efficiencies and budget savings, as well as opinions on the level of council tax increases and other fees and charges.
- 1.4 The online and offline consultation also highlighted the savings the City Council has already made and highlighted the share of Council tax received by the City.
- 1.5 There were 1118 responses of which 785 were useable, received as part of the consultation process

2. Consultation responses

Q. Which Council Services are most important to you?

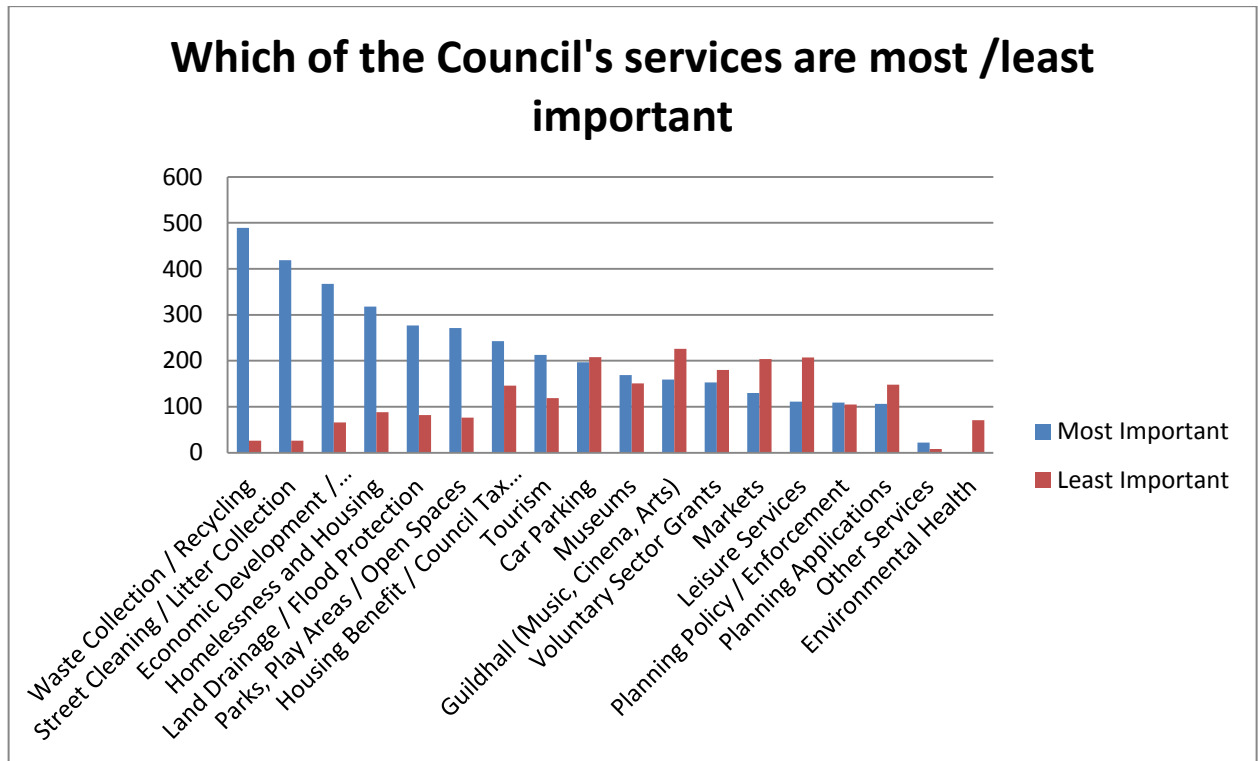
The consultation asked for the people to select the 3 **most** important services provided by the Council from eighteen options, the top 6 and the % are as follows;

1.	Waste Collection	13%
2.	Street Cleansing & litter Collection	13 %
3.	Economic Development	9.8%
4.	Homelessness	8.5%
5.	Parks, play areas & Open spaces	7.4%
6.	Land Drainage & Flooding	7.2%

The consultation asked for the people to select the 3 **least** important services provided by the Council from eighteen options, the top 6 and the % are as follows;

1.	Gloucester Guildhall (Music, Cinema, Arts)	10.6%
2.	Car parking	9.7%
3.	Leisure Services	9.7%
4.	Markets	9.5%
5.	Museums	7.1%

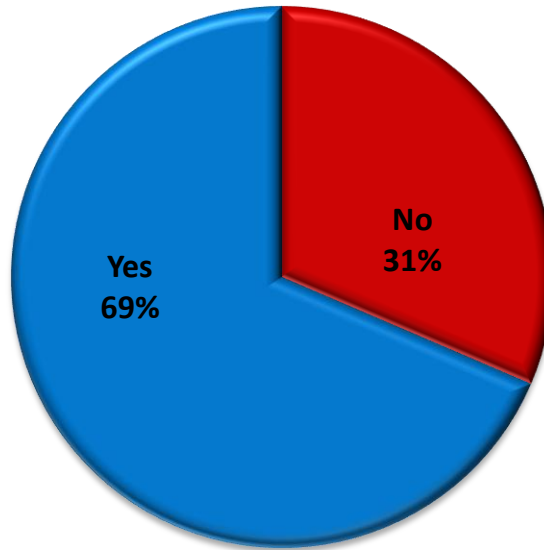
The chart below details response for all areas;



Q. *Would you agree to a council tax increase to protect some services?*

The chart below details response to this question; (2014 Yes 77%, No 23%)

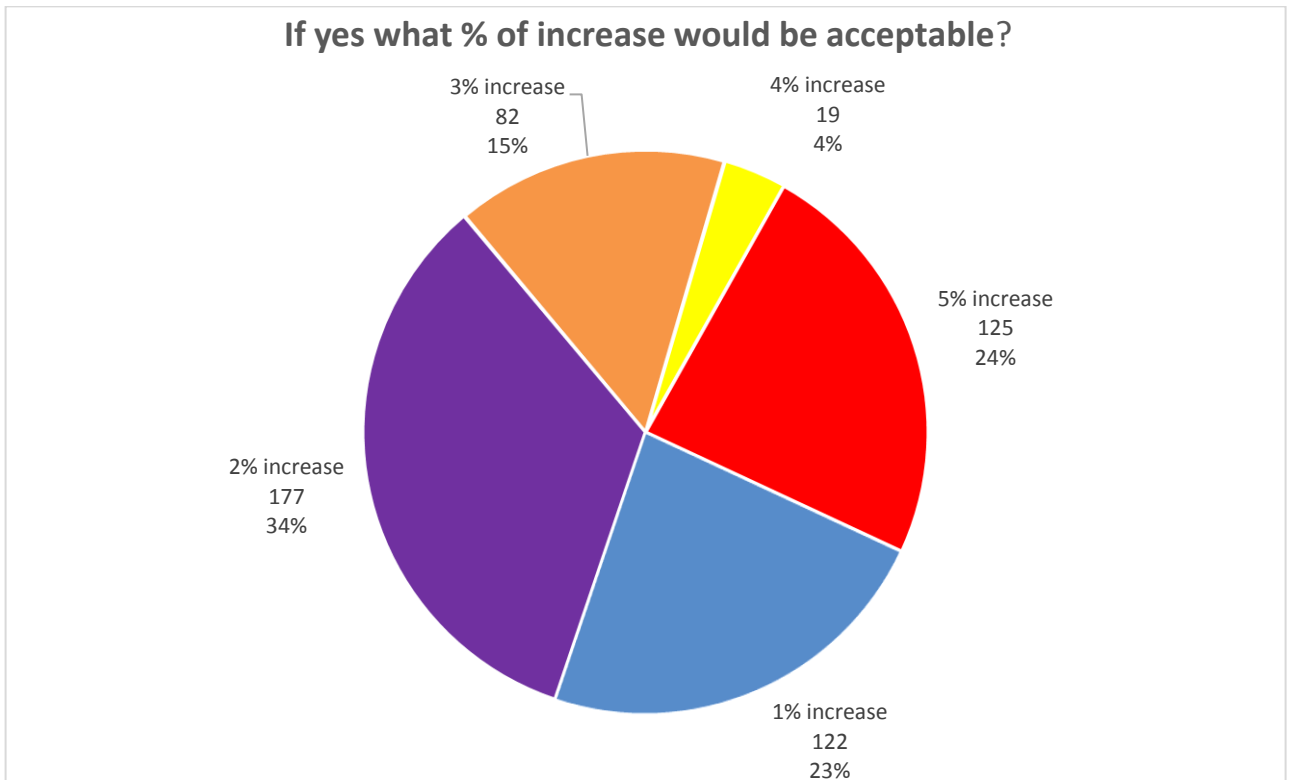
Would you agree to a Council Tax increase to protect some services?



A subsidiary to this question was;

If yes, what level of increase would be acceptable?

The chart below details response to this question;



Of the yes responses it can be seen that 77% would accept an increase of 2% or more.

Q. Should the council increase or make additional charges for services

The consultation asked for the people to select charges by the Council from 7 options, and also any other possible options; The chart below details response to this question of charges to increase, decrease or no change;

